

Message Text

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SUBJECT: AMBASSADOR JOHNSON'S STATEMENT OF MARCH 27, 1975
(SALT TWO-583)

THE FOLLOWING IS STATEMENT DELIVERED BY AMBASSADOR JOHNSON
AT THE SALT TWO MEETING OF MARCH 27, 1975.

QUOTE

STATEMENT BY AMBASSADOR JOHNSON
MARCH 27, 1975

MR. MINISTER:

I

TODAY, IN CONTINUING MY EXPOSITION OF THE U.S. DRAFT, I
WILL ADDRESS ARTICLE XI, WHICH SETS FORTH CERTAIN FUNCTIONS
OF THE STANDING CONSULTATIVE COMMISSION WITH RESPECT TO THE
NEW AGREEMENT.

THE FIRST PARAGRAPH OF ARTICLE XI OF THE U.S. DRAFT STATES
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THAT THE PARTIES SHALL UTILIZE THE STANDING CONSULTATIVE COMMIS-

SION TO PROMOTE THE OBJECTIVES AND IMPLEMENTATION OF THE PROVISIONS OF THE NEW AGREEMENT. ARTICLE XVI OF THE SOVIET DRAFT REFLECTS A SIMILAR INTENT AS TO THE FUNCTIONS OF THE SCC WITH RESPECT TO THE NEW AGREEMENT.

THE SECOND PARAGRAPH OF ARTICLE XI OF THE U.S. DRAFT INCORPORATES THE SPECIFIC PROVISIONS OF ARTICLE XIII 1. OF THE ABM TREATY, WHICH SET FORTH THE INITIAL CHARTER OF THE SCC. THE U.S. BELIEVES THAT THE NEW AGREEMENT SHOULD BE A CLEAR AND SELF CONTAINED DOCUMENT WHICH CAN BE READ AND UNDERSTOOD WITHOUT REFERENCE TO ANY OTHER DOCUMENT, AND FOR THIS REASON HAS CARRIED OVER THESE PROVISIONS FROM THE ABM TREATY INTO ITS DRAFT. IN CONTRAST, THE SOVIET DRAFT MERELY REFERS TO THE 1972 MEMORANDUM OF UNDERSTANDING ESTABLISHING THE SCC, WHICH IN TURN ONLY REFERS TO THE RELEVANT PROVISIONS OF THE ABM TREATY, THE INTERIM AGREEMENT AND THE 1971 AGREEMENT ON MEASURES. IN VIEW OF THE IMPORTANT ROLE THAT THE SCC WILL PLAY DURING THE LIFE OF THIS NEW AGREEMENT, THE U.S. BELIEVES IT DESIRABLE TO RE-EMPHASIZE THE INITIAL CHARTER OF THE SCC, TO RELATE ITS FUNCTIONS DIRECTLY TO THE REQUIREMENTS OF THE NEW AGREEMENT, AND ALSO TO ADD ADDITIONAL PROVISIONS APPROPRIATE TO THE NEW AGREEMENT. A USEFUL DIALOGUE RELATING TO EXISTING STRATEGIC ARMS LIMITATION AGREEMENTS HAS BEEN ESTABLISHED BETWEEN THE SIDES IN THE SCC, AND TO ENSURE THE CONTINUED VIABILITY OF THE SCC IT IS IMPORTANT TO RECOGNIZE THAT THE SCOPE OF ITS RESPONSIBILITIES MUST BE SUFFICIENTLY BROAD TO ADDRESS ALL QUESTIONS RELATED TO THE OBJECTIVES AND IMPLEMENTATIONS OF THE NEW AGREEMENT. I TRUST THERE IS NO DISAGREEMENT ON THIS PRINCIPLE.

II

CERTAIN PROVISIONS OF ARTICLE XIII 1. OF THE ABM TREATY HAVE BEEN CARRIED OVER VERBATIM INTO ARTICLE XI OF THE U.S. DRAFT. ALSO, THE FIRST SENTENCE OF SUBPARAGRAPH 2(B) OF ARTICLE XI IS BASED ON AN ABM TREATY PROVISION SLIGHTLY MODIFIED TO BE CONSISTENT WITH THE AGREED PROCEDURES FOR NOTIFICATION CONTAINED IN PARAGRAPH I(6) OF THE SCC PROCEDURES FOR STRATEGIC OFFENSIVE ARMS. BECAUSE LIMITATIONS ON MIRVS WILL BE CONTAINED IN THE NEW AGREEMENT, IN THIS PROVISION THE TERM "CONVERSION" HAS BEEN ADDED TO DESTRUCTION, DISMANTLING AND REPLACEMENT AS AN ACTIVITY FOR WHICH NOTIFICATION IS TO BE GIVEN. SUCH NOTI-

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FICATION OF CONVERSION WILL SERVE TO BUILD CONFIDENCE ON BOTH SIDES REGARDING COMPLIANCE WITH THE MIRV LIMITATION. THE SECOND SENTENCE OF SUBPARAGRAPH (B) WOULD PROVIDE THAT THE NOTIFICATION GIVEN TWICE ANNUALLY IN THE SCC WITH RESPECT TO THESE ACTIONS SHALL INCLUDE THOSE ACTIONS COMPLETED IN THE PREVIOUS SIX MONTHS, THOSE CURRENTLY UNDERWAY, AND THOSE TO BE TAKEN IN THE NEXT SIX MONTHS. SUCH NOTIFICATION OF DESTRUCTION, DISMANTLING, REPLACEMENT, AND CONVERSION ACTIVITY WOULD ENHANCE THE VIABILITY

OF THE NEW AGREEMENT.

SUBPARAGRAPH 2(A) OF ARTICLE XI OF THE U.S. DRAFT TEXT PROVIDES THAT AT THE FIRST REGULAR SCC SESSION FOLLOWING ENTRY INTO FORCE OF THE NEW AGREEMENT AND TWICE ANNUALLY AT REGULAR SCC SESSIONS, THE PARTIES WILL EXCHANGE INFORMATION ON THE NUMBERS BY CATEGORY AND TYPE OF STRATEGIC OFFENSIVE ARMS SPECIFICALLY LIMITED BY THE NEW AGREEMENT. THE MORE DETAILED AND THE MORE SPECIFIC THE INFORMATION EXCHANGED BETWEEN THE PARTIES, THE MORE THE CONFIDENCE OF THE PARTIES WILL BE INCREASED AND THE LESS THE LIKELIHOOD THAT AMBIGUOUS SITUATIONS WILL ARISE.

SUBPARAGRAPH 2(I) OF ARTICLE XI OF THE U.S. DRAFT TEXT EXPLICITLY GIVES AUTHORITY TO THE STANDING CONSULTATIVE COMMISSION TO ADDRESS VERIFICATION ISSUES ASSOCIATED WITH SYSTEMS, INCLUDING NEW TYPES, DEPLOYED IN THE FUTURE IN THE COURSE OF MODERNIZATION AND REPLACEMENT AS PERMITTED BY ARTICLE VII OF THE U.S. DRAFT. DUE TO THE DIFFICULTY OF FORESEEING PROBLEMS WHICH MAY ARISE AS A RESULT OF MODERNIZATION AND REPLACEMENT OVER A PERIOD OF TEN YEARS, SPECIFIC PROVISIONS RELATED TO VERIFICATION WHICH APPEAR ELSEWHERE IN THE NEW AGREEMENT MAY NOT PROVIDE FOR ADEQUATE VERIFICATION OF THE LIMITATIONS ON TYPES OF STRATEGIC SYSTEMS WHICH COULD BE DEPLOYED BEFORE 1985 UNDER THE TERMS OF ARTICLE VII. THE AGREEMENT SHOULD PROVIDE FOR A MEANS OF CONSIDERING AND REVOLVING VERIFICATION ISSUES WITH RESPECT TO SUCH SYSTEMS. FAILURE TO DO SO WOULD REDUCE EACH SIDE'S CONFIDENCE IN ITS ABILITY TO VERIFY ADEQUATELY COMPLIANCE WITH THE AGREEMENT OVER ITS FULL TERMS, AND WOULD LEAVE OPEN A POSSIBLE SOURCE OF FUTURE MISUNDERSTANDING THAT COULD DETRACT FROM THE EFFECTIVENESS OF THE AGREEMENT. IN VIEW OF THE IMPORTANCE OF THIS QUESTION, IT IS THE U.S. VIEW THAT THE SCC SHOULD BE GIVEN CLEAR AND EXPLICIT DIRECTION TO ADDRESS SUCH
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ISSUES SHOULD THEY ARISE.

IV

MR. MINISTER, BECAUSE OF THE IMPORTANCE THAT THE SCC HAS ASSUMED IN THE RELATIONS BETWEEN OUR TWO COUNTRIES, WE SHOULD CAREFULLY FORMULATE THE ARTICLE ADDRESSING THE FUNCTIONS OF THE STANDING CONSULTATIVE COMMISSION WITH RESPECT TO THE OBLIGATIONS CONTAINED IN THE NEW AGREEMENT. IN ITS DRAFT, THE U.S. HAS EXPLICITLY REAFFIRMED THE INITIAL CHARTER OF THE STANDING CONSULTATIVE COMMISSION IN THE CONTEXT OF THE NEW AGREEMENT AND HAS ATTEMPTED TO LOOK AHEAD TO FUNCTIONS THAT THE SCC SHOULD PERFORM TO ENSURE THE PROPER IMPLEMENTATION OF THE NEW AGREEMENT. UNQUOTE JOHNSON

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